

## Protecting Illinois' Seniors and Residents with Disabilities: Why It Is Important to Preserve the Maintenance of Effort Requirement in the Affordable Care Act

For 219,300 seniors and 292,700 people with disabilities living in Illinois, Medicaid is a vital safety net that helps them get the critical health care services they need. Medicaid covers services that other programs, including Medicare, do not cover, such as the home health aide and personal attendant services that help people with long-term care needs stay in their communities, as well as nursing home care. The Affordable Care Act includes an important protection that prohibits states from reducing their Medicaid eligibility levels or changing the rules to make it harder for people to enroll in Medicaid. This protection is referred to as the “maintenance of effort,” or MOE, requirement. This Affordable Care Act provision acts as a bridge to 2014, ensuring that important health coverage remains in place until the new law is fully implemented.

Right now, many states, including Illinois, are considering making cuts to Medicaid. On January 7, 2011, governors from 28 states sent a letter to President Obama and congressional leadership asking Congress to remove the maintenance of effort requirement. Stripping this important protection from the law would allow Illinois to cut Medicaid eligibility, which could place many of its 512,000 seniors and residents with disabilities who rely on Medicaid at risk of losing the health coverage they depend on. And the consequences extend beyond those Medicaid beneficiaries—their families, their communities, Illinois, and Illinois' economy would also be harmed.

### Many Illinois seniors and residents with disabilities could lose Medicaid coverage

Federal law requires state Medicaid programs to cover very low-income seniors and people with disabilities. States have the option of expanding eligibility levels beyond the minimum required by law—for example, states can add programs to Medicaid that extend eligibility to certain groups with higher incomes. Illinois is a state that goes beyond the minimum. And, as a result, thousands of additional Illinois seniors and residents with disabilities have access to the long-term care they need. Without the maintenance of effort requirement, Illinois could cut back on the programs that have expanded eligibility, putting coverage for many Illinois seniors and residents with disabilities at risk.

## **More Illinois seniors and residents with disabilities could be forced into nursing homes**

In Illinois, more than 173,300 seniors and people with disabilities, including both adults and children, are able to remain at home, live with their families, and stay in their communities because of Medicaid's home- and community-based programs. These programs provide personal aides, transportation, and other services and supports that help these individuals avoid more costly nursing home care. Without the maintenance of effort requirement, Illinois could reduce eligibility for many of these programs. As a result, many of the Illinoisans who rely on home- and community-based programs could be at risk of losing the help they need to keep living at home.

## **More Illinois families could face financial hardship due to nursing home costs**

Currently, 38 states set Medicaid income eligibility for people who need nursing home care at the maximum allowed by federal law. Illinois is one of these states. In Illinois, nursing homes cost an average of \$60,900 a year, which is more than most people can afford. Many of the Illinoisans who need long-term nursing home care exhaust their savings paying for care. For them, and for their families, Medicaid is a vital safety net. Without the maintenance of effort requirement, Illinois could cut eligibility for nursing home residents who rely on Medicaid, shifting a larger financial burden to them and to their families.

## **“Medically needy” seniors and people with disabilities could lose coverage**

State Medicaid programs are allowed to cover individuals who have higher incomes but who also have high medical expenses, individuals known as the “medically needy.” Illinois is among the states that has one of these programs. The medically needy program provides access to Medicaid coverage for approximately 332,000 Illinoisans who have high medical costs. About one-third of the Illinoisans in the medically needy program are seniors or people with disabilities. Many of them qualify as medically needy because of high home care or nursing home expenses; they rely on Illinois' medically needy program to help them afford the long-term services they need. Removing the maintenance of effort requirement would allow Illinois to reduce or eliminate its medically needy program.

## Illinois could make it harder for its seniors and residents with disabilities to enroll or stay in Medicaid

The maintenance of effort requirement also prohibits Illinois from making enrollment in Medicaid more difficult. In the past, states have made enrollment harder by, for example, requiring more documentation to prove income or assets, changing the way income or assets are calculated to make it harder for people to qualify, or requiring more frequent recertification. These changes make it particularly hard for seniors and people with disabilities to enroll in and retain Medicaid coverage.

## The burden on Illinois' family caregivers could increase

Medicaid helps many of the estimated 2.3 million Illinoisans who act as informal caregivers for family members, loved ones, and friends, by providing them with support that allows them to maintain jobs or simply rest when they need to. The typical caregiver loses wages and benefits, postpones personal medical care, and cuts back on household spending. Reduced wages and spending hurt Illinois' tax revenue and economic growth. And businesses are hurt by higher absenteeism and staff turnover among caregivers. Many caregivers have families of their own to support, and Medicaid's added help is particularly critical in these difficult economic times. Without the maintenance of effort requirement, Illinois could cut Medicaid eligibility, forcing many of its seniors and residents with disabilities out of the program, which would put a further strain on family caregivers at a cost to Illinois families, businesses, and the state economy.

## Conclusion

Medicaid is a vital program that helps hundreds of thousands of Illinois seniors, residents with disabilities, and their families. Taking away the protection of the Affordable Care Act's maintenance of effort requirement would place those Illinoisans who rely on Medicaid for care at risk of losing the help they depend on. It would further burden the family members who care for them, which would, in turn, have economic consequences for Illinois businesses and the state's economy. Removing the protection of the Affordable Care Act's maintenance of effort requirement is a bad idea for Illinois and Illinoisans.

*Sources available upon request.*

